

Private Healthcare Australia

Better Cover. Better Access. Better Care.



BALANCING TRANSPARENCY AND AFFORDABILITY

Product design, standardisation and the minimum benefit

Fenasaude
Sao Paulo October 2017

Over 13.5 Million Australians Strong









Who we are:

- Australian private health insurance industry's peak representative body
- Represents 22 health funds consisting of for-profit and not-for-profit health funds in Australia
- Member funds collectively represents
 96% of people covered by private health insurance











































Medicare Benefits Schedule













ahm by Medibank



Australian Unity

























■ Health Funds

Other

Sources of funding - \$AUD160 billion or 9.3% of GDP **Private hospitals Public hospitals Medical devices** Gapcover Dental \ Allied health ■ Federal Government **Grants to state hospitals MBS** PBS ■ State Government Co-payments PHI rebate Cosmetic Medical research Complementary Individuals

SOURCE: AIHW - Total health expenditure, by source of funds as a proportion of total health expenditure, 2004-05 to 2014-15

Hospitals Community Health



Government funding responsibilities:

Federal Government – revenue from income tax and value-added tax:

- Medicare Benefits Schedule (MBS)— reimbursement for services provided by doctors including primary care and specialist care
- Some funding for public hospitals
- Pharmaceutical funding
- Funding for medical research
- Private health insurance rebate

State and Territory Governments – some state taxes – payroll and stamp duty:

- Balance of public hospital funding
- Some community health centres

Individuals:

- Cosmetic and complementary therapies
- Co-payments against pharmaceutical and Medicare benefits





Primary Care in Australia

- Family doctors called General Practitioners provide most of the primary care;
- Services are provided in the community, not in hospital;
- The government's Medicare Benefits Schedule (MBS) ensures people are reimbursed for GP visits for all or most of the cost;
- It is not possible to consult a medical specialist or have diagnostic tests without a referral from

a GP – they act as 'gatekeepers' to the more expensive medical services;

 Health funds are not permitted to directly fund GP services where a Medicare Benefit is payable, but they can supplement the care of people with multiple chronic conditions to prevent hospitalisation.



WAY TOO GENERAL PRACTITIONE

PHI is an important part of Australia's health ecosystem

Private health, public benefit

37

competing health insurance funds

96%

of the PHI industry is represented by Private Healthcare Australia (PHA)

13.5

MILLION
Australians (55%) rely on PHI for treatment when they need it

2 of 3

non-emergency procedures are performed under PHI cover

\$19.8

BILLION in annual benefits paid to members

86c

Australians get 86 cents back for every \$1 premium paid, compared to only 66 cents in general insurance



The health funds provide:



Insurance for medical treatment provided in hospital only



Reimbursement of dental and allied health under Extras cover



Services vertical integration into dental, optical, wellness and aged care



PRIVATE HEALTH, PUBLIC BENEFIT

IS PRIVATE HEALTH INSURANCE JUST FOR THE WEALTHY?

More than 1 in 4 people with PHI have an annual income of less than \$30,000

Almost half of all people with Private Health Insurance have an annual income of less than \$50,000



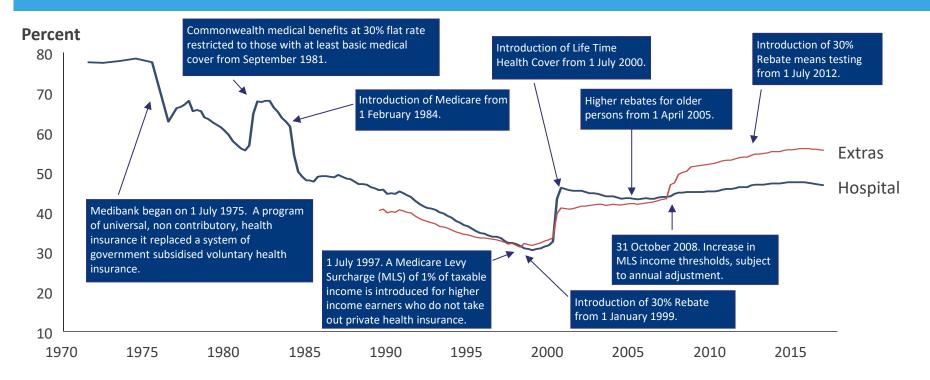
92% of people with Private Health Insurance have an annual income of less than \$150,000

Health funds play a vital role in better health and hospital services for all Australians



PHI membership levels have been stable since 2000 but are at risk of falling due to these affordability concerns

Hospital and Extras coverage as percentage of population



SOURCE: APRA 10

Regulation 1996 – 2001

'Three pillars' stabilised PHI membership: taking the pressure off public hospitals



Lifetime health cover



Medicare levy surcharge



30% rebate on premiums

Underpins 75% of demand

Successful in putting a floor under the premium increase 'death spiral'



No further changes to rebates on PHI premiums as the re-bate as percentage of premiums will continue to decrease

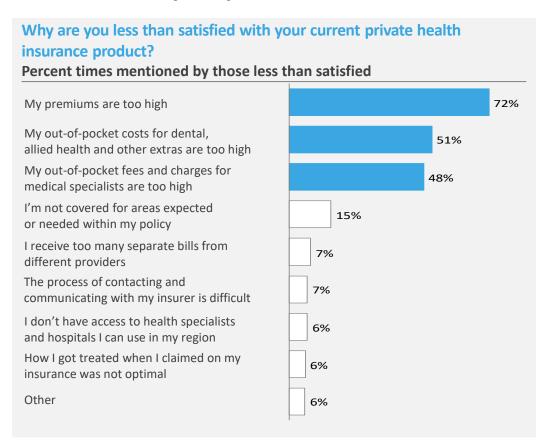
Growth in PHI premium revenues and proportion based on current prices¹

PHI premiums (A\$ billion) vs. PHI rebate (%)



Most people are satisfied with their PHI, but affordability is a problem

How satisfied are you with your private health insurance? Percent Very satisfied 15 Satisfied 33 Somewhat 36 Satisfied Somewhat 10 Dissatisfied Dissatisfied 3



3

Very Dissatisfied

The external issues



Increasing utilisation by fund members relating to ageing and chronic disease



Erosion of PHI rebate due to means testing & indexation

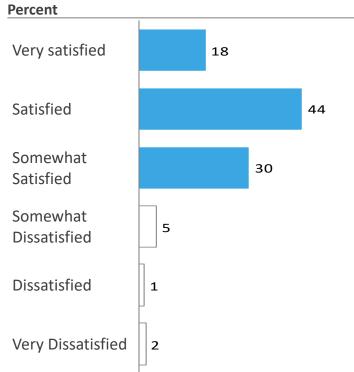


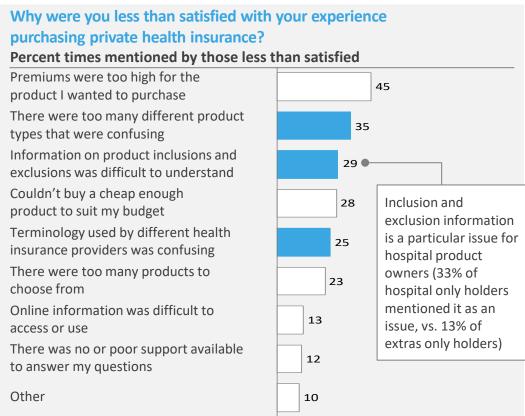
New medical technology



Most people are satisfied with their experience purchasing PHI, but some are confused by product features

How satisfied were you with your experience purchasing private health insurance?



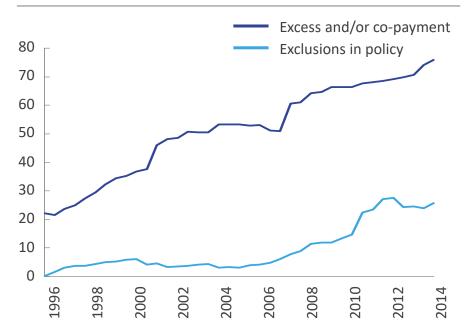


SOURCE: PHA Consumer survey 2016, n=2,384

The last two decades have seen an increase in the complexity of available PHI products

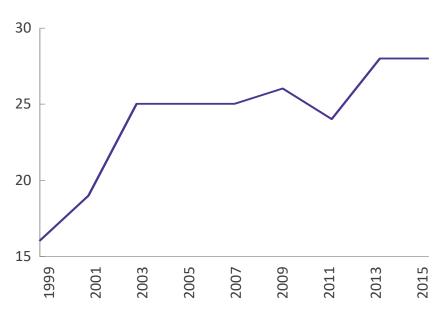
Proportion of hospital cover policy holders with excess and/or co-payment or exclusions¹

Percent



Proportion of people not taking up private health insurance because 'I don't understand the different policies and it is just too hard'

Percent



¹ The increase in exclusionary products in June 2010 is partly due to a re-classification of policies between exclusions and restrictions by some insurers. Further, there is a break in the excess and co-payment data in June 2007 due to a change in the definition used.



"Health Minister Sussan Ley attacks 'junk' private health insurance"
- The Sydney Morning Herald

"Coalition launches private health cover survey, setting sights on 'junk' policies"

- The Guardian

"Worst health insurance 'junk policies' named"

- News.com.au

"The 'worst' health insurance policies named and shamed"

- Australian Doctor



Standard Medical Terms





Current terminology is inconsistent across PHI policies: standardisation is needed

Current categories used by insurers for common procedures

	Example procedures				
	Partial gastrectomy	Knee replacement	Cataract	Dialysis	
Bu <u>pa</u> √	Gastric banding and obesity related services	Hip and knee replacement (including arthroplasty, revision and resurfacing procedures)	Cataract and eye lens procedures	Renal dialysis for chronic renal failure	
Defence Health	Obesity related treatment (e.g. gastric banding)	Joint replacements	Cataracts, glaucoma and laser eye surgery	Dialysis for renal failure	
остина	Gastric banding and all obesity surgeries	Joint replacements including hips and knees	Cataract and corneal transplants	Haemodialysis	
hbf	Surgical weight loss procedures	Joint replacement surgery (partial or total)	Cataract and eye lens procedures	Dialysis (in hospital)	
O HCF	Gastric banding & obesity surgery	Joint replacements (e.g. hip replacements, knee replacements)	Cataract and other lens related surgery	Dialysis for chronic renal failure	
Health Partners	Surgical weight loss procedures	Joint-replacement procedures	Cataract surgery	Dialysis for chronic kidney failure	
medibank	Weight loss surgery (e.g. Bariatrics)	Hip & knee joint replacement surgery	Major eye surgery—including cataract & lens-related services	Renal dialysis	
nib	Obesity surgery	Joint replacements	Eye treatments	Renal dialysis	
stlukeshealth	Bariatric procedures (weight loss surgery, including repair, replacement removal and adjustment)	Joint replacement ,	Cataract and eye lens procedures	Dialysis for chronic renal failure	
Teachers Health Fund	Bariatric surgery	Hip, knee, shoulder &ankle replacements	Major eye and eye lens surgery	Dialysis procedures & treatments	
✓ TUH Nyuhaliha	Gastric banding and obesity surgery	Hip, knee and joint replacements	Eye surgery, including cataracts	Dialysis	

SOURCE : Health fund websites and policies

Developing terminology for use in hospital products

Key

Original SIS category adjusted for common terminology used by funds Extra terms used by health funds

Use SIS categories as a starting point to understand current exclusion terminology

- Psychiatry
- Rehabilitation
- Palliative care
- Dialysis and chronic renal failure
- Cardiac and cardiac-related services
- Pregnancy and birth related services
- Assisted reproductive services
- Cataract & eye lens procedures
- Gastric banding and related services
- Sterilisation
- Non-cosmetic plastic surgery
- Hospital treatment for which Medicare pays no benefit, e.g. most cosmetic surgery
- Hip and knee replacements
- Joint replacements, i.e. shoulder, knee, hip and elbow including revisions
- Other services (see insurer for details)

Identify additional terminology used by funds and standardise where possible¹

- Psychiatry
- Rehabilitation
- Palliative care
- Dialysis and chronic renal failure
- Cardiac and cardiac-related services
- Pregnancy and birth related services
- Assisted reproductive services
- Cataract and eye lens procedures
- Bariatric (weight-loss) surgery
- Sterilisation
- Non-cosmetic plastic surgery
- Hospital treatment for which Medicare pays no benefit, e.g. most cosmetic surgery
- Hip and knee replacements
- Other joint surgery (excl. hip and knee replacements)
- Spinal surgery (spinal fusion, scoliosis)
- Cancer treatment (including surgery)
- Gynaecology (major and minor)
- Colonoscopy
- Brain surgery
- brain surgery
- Appendicectomy
- Removal of tonsils and adenoids
- Cochlear implantation surgery
- Dental surgery
- Podiatric surgery
- Other services covered by MBS (nondifferentiators)

Regrouped terminology categories for use in hospital products²

Medical	

- Chemotherapy/Radiotherapy
- Endoscopy
- Dialysis

Medical/ Surgical

Surgical

- Pregnancy and birth-related services
- Assisted reproductive services
- Heart-related surgery and services
- Cataract and eye lens surgeryCochlear implantation surgery
 - Ear, nose and throat surgery³
 - Spine surgery
 - Hip and knee surgeryOther joint surgery
 - Other Joint Surgery
 - Brain surgery
 - Bariatric (weight-loss) surgery
 - Non-cosmetic plastic surgery
 - Gynaecology
 - Sterilisation
 - Dental surgery
 - Hospital treatment for which Medicare pays no benefit, e.g. most cosmetic surgery

Psych/ Rehab/ Palliative

- PsychiatryRehabilitation
- Palliative care
- Other MBS
- Other services covered by MBS (e.g. Urology; Breast surgery; Bowel surgery)

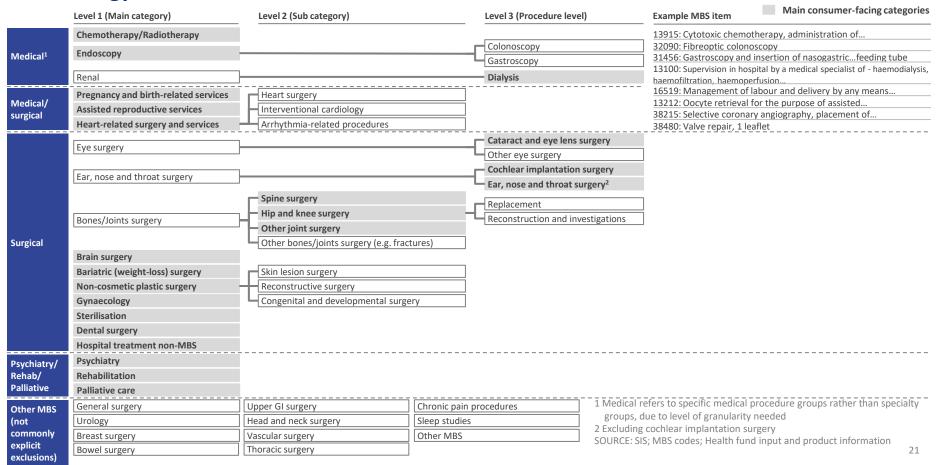
3 Excludes cochlear implantation surgery

¹ Involves rewording with common terminology currently used by funds

² Only consumer-facing categories shown

Terminology reference tree

ILLUSTRATIVE



Terminology for general (extras) cover

ILLUSTRATIVE

Use current SIS categories as a starting point

- General dental
- Major dental
- Endodontic
- Optical
- Non-PBS pharmaceuticals
- Physiotherapy
- Podiatry
- Psychology
- Orthodontic
- Hearing aids
- Blood glucose monitors
- Chiropractic
- Remedial massage
- Naturopathy
- Acupuncture
- Ambulance
- Other services (see insurer for details)

Additional terminology used by insurers to define categories for use in general (extras) products¹

- General dental
- Major dental²
- Optical
- Non-PBS pharmaceuticals
- Physiotherapy
- Podiatry
- Psychology
- Orthodontic
- Aids and appliances³
- Chiropractic
- Dietetics/Nutrition
- Speech therapy
- Occupational therapy
- Osteopathy

- Remedial massage
- Natural therapies⁴
- Exercise physiology
- Audiology
- Eye therapy
- Antenatal and postnatal services
- Health management programs
- Yoga/pilates/gym
- Home nursing
- Travel and accommodation
- Vaccinations
- Ambulance

¹ Involves rewording with common terminology currently used by health funds to standardise across SIS and health funds

² Includes endodontic

³ As a minimum, must include hearing aids and blood glucose monitors; can include all other devices including blood pressure monitors, breathing devices (nebulisers, spacers and CPAP machines/accessories)

⁴ Includes coverage such as Acupuncture, Naturopathy, Homeopathy, Aromatherapy, Reflexology, Traditional Chinese medicine, Herbalism, etc. SOURCE: SIS; Health fund input and policies

Terminology updates would require a grace period for adoption by health funds

	6–24 months		24+ months	
	Up to 6 months			
	Design and plan implementation	Implementation and roll-out	Maintain and update	
	 Engage working group (PHA, member funds, medical community) 	 Grace period during which funds update terminology across all products 	 Help inform updates of terminology definitions over time and maintain IT systems 	
Health funds	 Refine and align on standarised terminology to be used in products as needed 	 Roll out new terminology across all insurers e.g., on 1 June 2018 	 Review and agree terminology to describe exclusions on an ongoir 	
		 Update existing IT systems and product specifications as required 	basis (e.g., every 5 years)	
		Notify members of changes		
Medical community	 Refine technical definition of medical inclusions and exclusions—build on newly defined categories 	 Align systems to new terminology where needed 	 Help inform updates of terminolog definitions over time 	
Government	 Inform and support working group processes 	 Support implementation and roll-out 	 Support the maintenance and update of technical definitions on an ongoing basis with insurers 	

Governmer

on an ongoing basis with insurers and medical community

There are three broad options for defining product 'classifications' for comparability

Option 1

Procedure or service coverage only

 Define product classification based on inclusions/exclusions across procedure or service groups

Option 2

Service coverage and financial metrics

 Define product classification based on a combination of inclusions/exclusions, and financial metrics (e.g. excesses, copays, expected out-of-pocket costs)

Recommended solution

Option 3

Financial metrics only

 Define product classification based only on financial metrics (e.g. proportion of health expenses a product would pay for on average), with limited flexibility in service coverage

- Simple methodology, easy to understand to ensure clarity for consumers
- Consistent with existing approach through privatehealth.gov.au and current approach of some PHIs
- Potentially highly restrictive method of defining classification (depends on restrictiveness of procedure group criteria)
- May require significant changes to product design

- Considers both service coverage and potential costs for consumers within classifications
- Allows for some flexibility in product design compared to financial value only
- Potentially complex for consumers to compare and understand across both procedure and financial dimensions
- Challenging for insurers to control financial metrics related to OOP cost, due to specialist charging variability
- May require significant changes to product design

- One metric (cost) used to define product classification that attempts to incorporate both coverage and financial value
- Consumer certainty over inclusions/exclusions in policy
- Very restrictive and high cost for consumers—does not allow consumers to exclude services that they are unlikely to use, or opt for lower coverage products

24

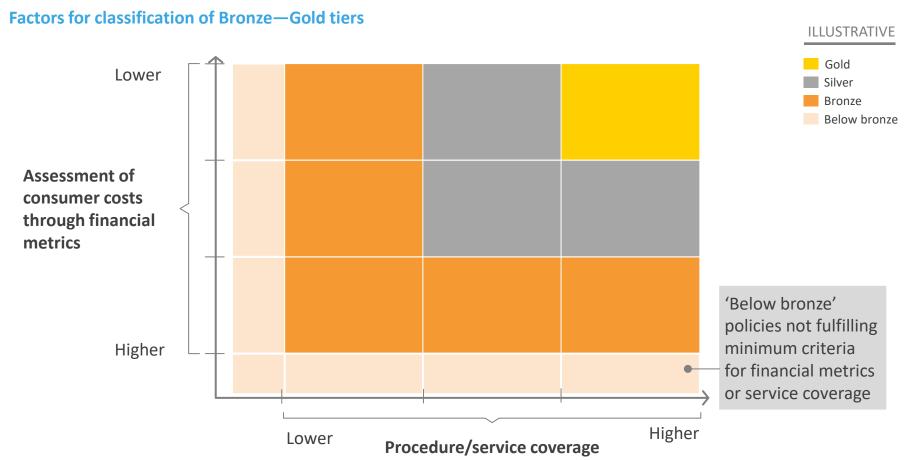
- Limited scope for product innovation and differentiation
- Would require significant changes to product design

The Health Fund Olympics 'Gold/Silver/Bronze'





Product classification taking into account financial metrics and coverage



Coverage levels should take into account factors of importance to consumers

What is the main reason you purchased PHI? Percent

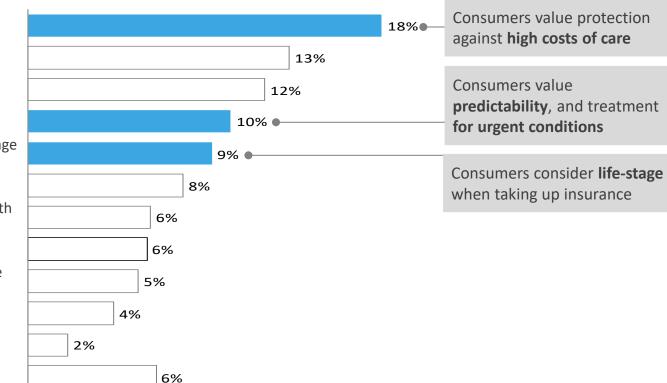
Protection against high costs of care
Access to higher quality healthcare
providers (e.g. specialists, hospitals)
Minimise Medicare Levy Surcharge
To have control over the timing for a
procedure if needed
Thought I should get it considering my age
/family situation
Access to a wider choice of healthcare
providers (e.g. specialists, hospitals)
Minimise penalties under Lifetime Health
Cover requirements
Reduced wait times for services
Receive Private Health Insurance rebate

benefits

Friends or family recommended it

Employer covers it

Other



SOURCE: PHA Consumer survey 2016, n=2,384

Coverage thresholds should be set at minimum levels

Full cover

Current minimum benefit requirement
No/partial cover

Categories commonly noted in existing products

ILLUSTRATIVE





30%

Approx % of PHI benefit outlay included

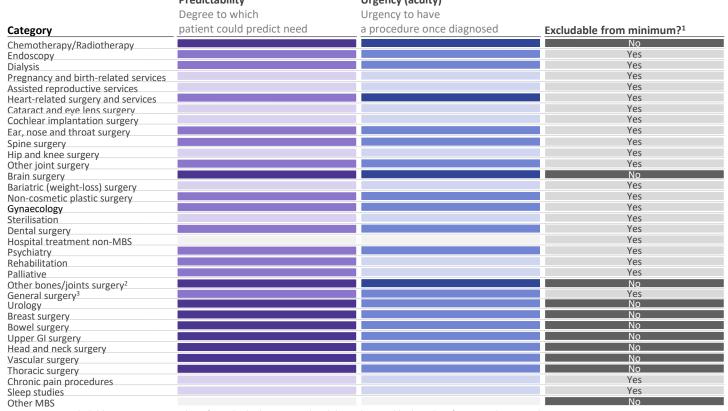
1 Should include reconstruction MBS items where reconstruction is a direct consequence of the initial surgery required

2 Rehabilitation to be included as part of the required care from providers for related episodes of acute care
3 Includes cover for fractures, hand surgery, tendon surgery and other miscellaneous orthopaedic MBS item numbers

4 Includes appendicectomy, hernia repair, haemorrhoid surgery, and gall bladder removal 5 Includes traditional head and neck surgery, thyroid surgery, jaw and maxilla surgery SOURCE: HCP data collection 2014-15. Health fund data

70%

Predictability and urgency are useful for defining allowable exclusions Ourgency (acuity)



Predictability Urgency Urgent
Unpredictable Vrgent

Predictable Non-urgent

¹ Category is excludable in minimum product if not the highest unpredictability, silver and higher classifications also consider acuity

² Includes cover for fractures, hand surgery, tendon surgery and other miscellaneous orthopaedic MBS item numbers

³ Included in this category are appendicectomy, hernia repair, haemorrhoid surgery, and gall bladder removal SOURCE: Health fund data: Expert assessment



Including financial metrics in product classification is challenging

Type of metric	Options	Description	use in product categorisation	Rationale
PHI policy- defined metrics	Excess	 Either per year or per admission cost (e.g. \$0, \$250, \$500 depending on policy chosen) 	[X]	Excess could be a relevant metric to include in assessment of consumer cost, but on its own is relatively clear to consumers
	Co-payments	 Per day cost (e.g. \$100 per day) that applies to some policies, at times used instead of an excess 	×	Co-payments not commonly used in policies ¹
	Restrictions	 Condition or services which insurance policies cover to a limited extent, and will pay reduced benefits on hospital admissions 	×	Restrictions indicate areas of additional costs to consumers, but impact on cost is variable based on treatment area
	Benefit limitation periods	 Initial period of time during which only a minimum benefit is paid for some types of hospital treatment Applies to new PHI members 	×	Benefit limitation periods are not commonly used in policies
	Waiting periods	 Time an insured person may have to wait before being eligible for health insurance benefits 	×	Waiting periods are similar between providers due to existing regulations ²
Hospital network defined metrics	Network of facilities/ providers available	 Network coverage in terms of hospitals that are contracted by a PHI and accessible by members 	×	Tends not to vary significantly by PHI ³
	Additional hospital costs (e.g. incidentals)	 Incidentals and additional costs that vary by hospital 	×	Costs difficult to assess uniformly by policy, due to particular contractual arrangements with hospitals
Specialist Gap cover metrics	% of providers using gap scheme	 Proportion of providers using a gap cover scheme for services 	×	Would tend to vary by PHI (not product) and does not take into account magnitude of cost
	% of services with no OOP (SIS)	 % of services a product covers on average that has no out-of-pocket costs 	×	Would tend to vary by PHI (not product) and does not take into account magnitude of cost
Combined metric to measure consumer cost	Average out-of-pocket	 Average out-of-pocket cost for hospital separation for insured persons with product 	×	Does not factor in differences in cost of procedures claimed in each product type
	Average % of charges covered by PHI etable products use co-payments according to	 Average proportion of total hospital and medical charges that PHI benefits would cover 	[\forall]	Potentially appropriate metric to include in categorisation, although includes a large element of uncontrollable medical gap

² The proportion of policies applying the full regulatory waiting period varies between 96 and 100% depending on the type of waiting period (based on SIS data June 2016)

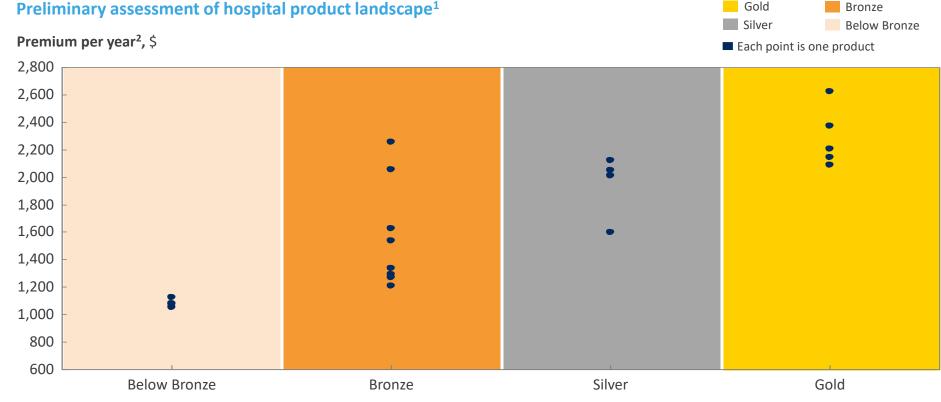
SOURCE: Health fund complaint data; Health fund websites and product information; privatehealth.com.au; SIS information June 2016

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³ Number of private hospitals with agreements varies between 229 and 284 by PHI (privatehealth.gov.au information)

Classification would broadly fit the existing product landscape

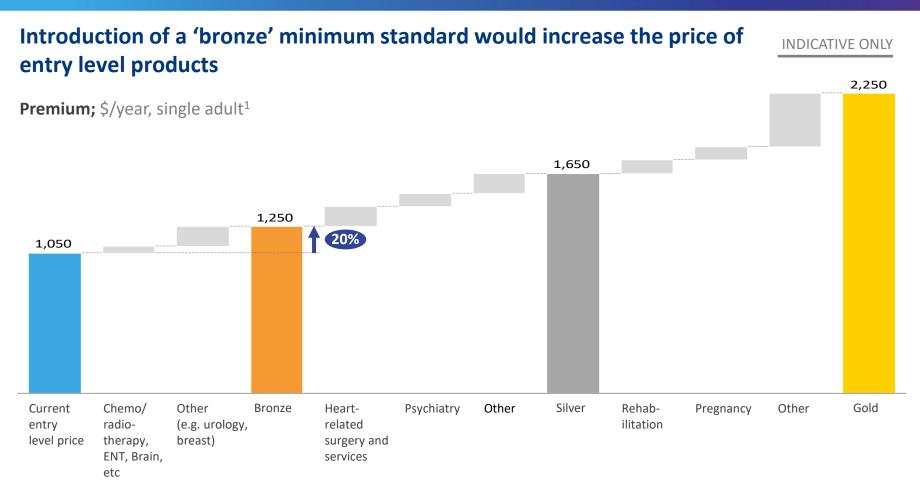
PUBLIC DATA



¹ Assumed unrestricted cover for Palliative care, Psychiatry and Rehabilitation

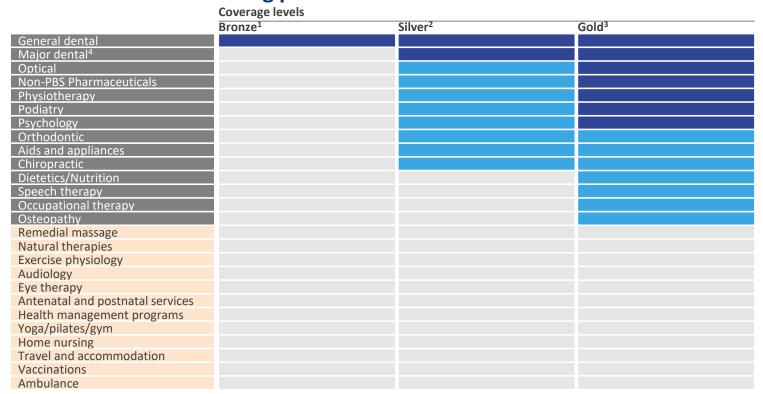
Coverage level

² Premium based on Single adult cover, \$500 excess, NSW, before rebate SOURCE: Publicly available product information (marketable products, 5 funds only), SIS information June 2016



¹ Example related to \$500 excess, NSW, before rebate, actual prices would vary by state, customer mix, portfolio SOURCE: Estimation based on health fund input

For general (extras) products, classifications of basic, medium and comprehensive coverage could be used as a starting point



ILLUSTRATIVE

Cover must be offered
Optional categories

No cover required

Categories listed, but no requirement for cover

SOURCE: Privatehealth.gov.au; health fund product analysis

¹ Current privatehealth.gov.au classification has no fixed criteria for a 'Basic' product

² Must include 5 of 8 additional categories, categories should be made available to consumers, but consumers could have the ability to 'opt-out' of cover for alternative coverage

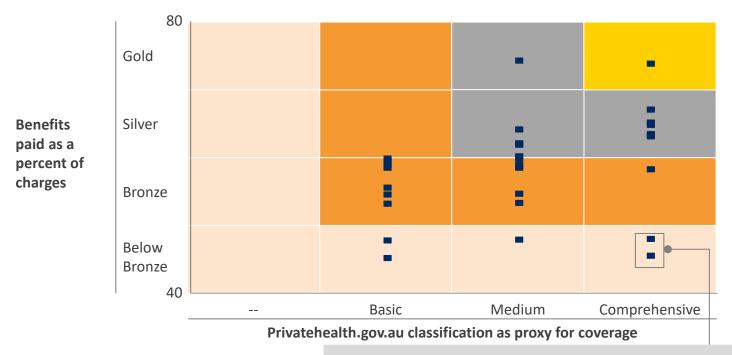
³ Must include 3 of 7 additional categories, categories should be made available to consumers, but consumers could have the ability to 'opt-out' of cover for alternative coverage

⁴ Includes endodontic

Benefits paid as a proportion of charges is a relevant metric for general (extras) cover

Classification of Bronze—Gold products

ILLUSTRATIVE



Silver
Bronze
Below Bronze
Each point is one product

Gold

Products theoretically have full classification for a comprehensive product but have very low sub-limits by modality

Implementation of product standardisation would require further design and testing

and a gradu	ual transition	12–24 months	24+ months
	Up to 12 months		
	Align on approach and testing	Development and implementation	Transition and maintain
Health funds	 Engage working group (PHA, health funds, government) Agree approach for standardisation Agree minimum product specification and clear definition of gold/silver/bronze classification Undertake pricing work and testing 	 Develop new products in line with categorisation needs, test with consumers Implement changes required to deliver new products Close existing products not meeting standards 	 Inform consumers holding policies of new product classification Update policy communications Transition those on products below the minimum product to appropriate marketable products over a 3 year period
Government	 Agree approach for standardisation and recommendations to take forward Agree minimum product specification and clear definition of gold/silver/bronze classification 	 Support changes to legislation or regulation where needed Support with policies to ease the transition for policy holders 	 Continue to review impact on market and update standards as needed
Consumers	 Test concepts with consumers 	 Consumers made aware of upcoming changes to products 	 Consumers informed of product classifications, and transitioned over a 3 year period

Government and private product information channels both have limitations

Government

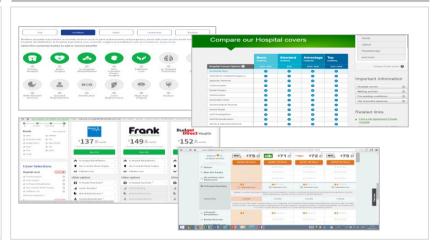
Compare health insurance policies (a) There are the direct one exchange to bringing an exact information as parable when comparing paints, one started above excepting that the paths rate or may. **The first insurance policies (a) **The first insurance country of the first features. **The first features and first features. **The first features and first features. **The first features and first features. **The first featur

Limitations

Interface

- No recommendation or overall score (policies of 'best fit' with inputs)
- Difficult for consumers to use
- No information on expected out-of-pocket costs (e.g., impact of exclusions on OOP)

Private



- Not all policies and health funds listed
- Variable clarity on inclusions and exclusions
- Advertised and sponsored results
- Differing formats for each health fund
- No information on expected out-of-pocket costs

Timelines for implementing changes would depend on terminology and product

standardisation 24+ months

Up to 12 months

12-24 months

Design and plan implementation

Establish working group (Government and insurers) to align on changes needed, in line with terminology and product standardisation recommendations

Test potential changes with consumers

Implementation and roll-out

- Establish systems to implement changes to product communications and information
- Gradually implement changes to product information provided on websites and other channels to reflect new standards

Maintain and update

Update insurer communications on an on-going basis to respond to consumer needs

Government

Health funds

- Agree on redesign of Standard Information Statements (SIS) and government comparison website
- Test potential changes with consumers

- Enact legislative changes as required, including allowing greater flexibility to update SIS
- Implement changes to product information provided on Government websites
- Update SIS and Government communications on an on-going basis to respond to consumer needs

Conclusions and risks in product design for transparency

- ☑ There is a significant risk if poorly implemented, Gold/Silver/Bronze classification could <u>decrease</u> consumer transparency and <u>increase</u> complexity. PHA is committed to development of an affordable solution;
- ☑ Limiting exclusions and redefining the minimum benefit will create affordability risk for consumers can we mitigate this through a package of regulatory reform, or more fundamental changes to inputs eg cover less expensive new models of care for mental health, obstetrics in bronze?;
- ☑ Rigid product classification beyond defining a minimum benefit in each category anticompetitive and may push up premiums further;
- ☑ Be careful of what is defined as a 'junk' policy. Basic table legacy products have value for some segments, especially in regional areas;
- ☑ Consider 'hospital' and 'extras' cover separately.



Where we have ended up....

- ☑ We will retain a 'Basic' minimum benefit under the product classification policy;
- ☑ This will remain a low cost policy that will cover the member for treatment in a public hospital with a doctor of choice, as well as restricted benefits for palliative care, rehabilitation and mental health;
- ✓ This will retain an appropriate option for people on low incomes with a chronic condition requiring specialist care, and people living in a rural area;
- ✓ There will be a 'safety net' for people on this level of cover who are unexpectedly admitted to hospital with a serious mental health condition, so they do not have an excessive co-payment;
- 'Hospital' and 'extras' cover will be classified separately.

